

Attachment 19A

Explanatory Note for General Services Administration (GSA) Report November 2, 2011

As required by ARRA Section 1609 of the American Recovery and Reinvestment Act (ARRA), GSA's NEPA status report is enclosed. Each of GSA's eleven Regional NEPA Experts submitted spreadsheets for the projects funded in their region. Their submissions are based upon their review of existing project scopes and descriptions. Regional submissions were reviewed and consolidated by GSA Central Office staff in the Environment Division and verified with the GSA Central Office Project Management Office.

GSA's total number of ARRA Funded Projects is 518, while the total number of NEPA Actions is 517. This is because one project, Acquisition of Fuel Efficient Vehicles, has been determined as "NEPA Not Applicable." The "NEPA Not Applicable" designation is discussed in further detail below.

Since the last report, GSA has completed 15 NEPA Actions for ARRA-Funded Projects. The total number of NEPA Actions completed is 505. Additionally, two projects have been withdrawn since the last report. These projects are discussed in further detail below.

Pending Actions

The current report includes 3 projects reported as "Pending" NEPA Actions. All 3 pending actions have carried over from GSA's previous report. Of the pending actions, 1 is expected to be a Categorical Exclusion (CE) and 2 are expected to be Environmental Assessments (EAs). Explanations regarding the pending status of these 3 projects are provided below:

1. Santa Teresa, NM, Land Port of Entry (Row 13)

Project Description: Major renovation project of multiple Land Port of Entry buildings.

Quarters Pending: 6.

Reason for Pending Status: Project scope clarification.

Details on Progress: The Regional NEPA Program Manager is awaiting finalization of the project scope before determining the level of NEPA review.

Completion Date: 10 October 2011

2. Indianapolis, IN, Bean Federal Center (Row 43)

Project Description: Install new photovoltaic roof and design for future renovation of the building.

Quarters Pending: 11.

Reason for Pending Status: EA required a contract modification.

Details on Progress: Contract modification is underway.

Estimation of Completion Date: November 2011.

3. Washington, D.C., Herbert Hoover Building Perimeter Security (Row 67)

Project Description: Install permanent physical perimeter security.

Quarters Pending: 5.

Reason for Pending Status: Ongoing development (within GSA) of a new project design to meet D.C. and National Capital Planning Commission requirements.

Details on Progress: The preferred alternative in the Draft EA would have involved placement of perimeter security elements within space controlled by D.C. The District indicated that the preferred alternative would violate their public space policies. In addition, the National Capital Planning Commission did not support the preferred alternative because of impacts to pedestrian circulation and historic roadways. Internal discussions are ongoing within GSA to develop a redesign and identify the need for additional analysis that would be required for development of the new alternative.

Estimation of Completion Date: August 2012.

Revisions Since the Previous Report

The following revisions have been made since the previous report:

- The Otay Mesa, CA, Land Port of Entry project (Row 7) was reported as withdrawn as of the October 15, 2011 report. An explanation is provided below.
- The McAllen, TX, Anzalduas U.S. Border Station project (Row 15) was reported as withdrawn as of the October 15, 2011 report. An explanation is provided below.
- Five new HPGB Small Projects (Row 258) have been added to the spreadsheet, bringing the total number of HPGB Small Projects to 239. These projects fall under GSA's definition of automatically categorically excluded actions that by their very nature are not major Federal actions that significantly affect the quality of the human environment. The NEPA status for these projects is listed as done based on confirmation from GSA's Regional NEPA Experts of no outstanding NEPA actions for these 239 projects.

Withdrawn Projects

The following nine projects have been withdrawn from the spreadsheet:

- CA – Otay Mesa LPOE (Row 7)
- ME-New LPOE at Ferry Point (Row 9)

- ME-New LPOE at Milltown – Feasibility Study (Row 10)
- CA- San Ysidro Land Port of Entry Southbound Pedestrian (Row 11)
- TX-McAllen USBS Anzalduas (Row 15)
- Franconia, VA Warehouse (Row 255)
- NH-Portsmouth National Passport Center at Pease AFB (Row 259)
- Lakewood, CO Denver Federal Center – Building 85A Motor Replacement (Row 259)
- Brownsville, TX USBS Brownsville & Matamoros (Row 259)

Each of these projects was added to the Section 1609 Report based on the expectation that they would be receiving reappropriated ARRA funding. With the exception of the Otay Mesa, CA, LPOE (Row 7), it has been determined that these projects will be funded through alternative sources. The Otay Mesa, CA, LPOE has been placed on hold indefinitely and therefore has been removed from GSA’s list of ARRA projects.

Obligations

As of September 30, 2011 the GSA Public Buildings Service Federal Buildings Fund has obligated \$5,632,013,915 to ARRA-Funded Projects. This figure is less than GSA’s reported obligations found on the recovery.gov website, totaling \$5,844,781,767. The discrepancy is explained in the obligations outlined below, which support administrative functions and programs that were not included on GSA’s ARRA NEPA Status Spreadsheet:

- \$91,110,369 for rental of space.
- \$1,850,722 for the Training and Apprenticeship Program.
- \$45,281,252 for administrative actions and administrative support to various projects nationwide.
- \$74,525,509 for the Buildings Operations Program.

NEPA N/A

The Acquisition of Fuel Efficient Vehicles has been designated as “NEPA Not Applicable.” This program involves the acquisition, allocation, and deliverance of motor vehicles procured with the \$300 million appropriated to GSA by ARRA. The vehicles acquired under this program shall not be added to GSA’s inventory, are intended to replace existing vehicles, and will only be allocated to and used by agencies requesting the fuel efficient vehicles. The act in itself of

procuring a piece of personal property for another agency's use is an administrative action taken on behalf of another agency that is responsible for the NEPA review of its actions.

Administration and Oversight of ARRA-funded Activities

The following programs included in GSA's ARRA appropriation are not listed on the spreadsheet because they are administrative programs supporting the management, oversight, and administration of ARRA projects and activities:

- Rental of Space
- Building Operations
- Training and Apprenticeship Program
- Recovery Accountability and Transparency Board
- Office of High Performing Green Buildings

Examples of NEPA Benefits

The following two examples indicate specific benefits that have resulted from the completion of NEPA reviews for GSA ARRA-funded projects.

1. Environmental Assessment for FBI Field Office Consolidation, San Juan, Puerto Rico (Row 16)

NEPA Benefit: Through the EA process and associated consultation with the Puerto Rico SHPO, a new building was identified as eligible for listing on the National Register of Historic Places.

The FBI Field Office Consolidation project involves the construction of a new parking garage adjacent to the existing Hato Rey Federal Building and Courthouse. Through consultation between GSA's Historic Preservation Officers and SHPO, the Hato Rey Federal Building was identified as a structure eligible for listing on the National Register, although it has not yet reached the age of 50 years. The NEPA review for the proposed parking garage will involve continued consultation with SHPO to ensure the new structure does not negatively impact the area of potential effect, or viewshed, of the Hato Rey Federal Building.

2. Categorical Exclusion for Edith Green/Wendell Wyatt Federal Building, Portland, Oregon (Row 64)

NEPA Benefit: The NEPA review process and feasibility study have encouraged the investigation of various energy efficient technologies such as the installation of a ground source heat pump.

Renovations to the Edith Green/Wendell Wyatt Federal Building involve modernizations to convert the federal facility into an efficient high performance green building. Through the NEPA review and feasibility study, GSA has identified the potential for installation of a ground source heat pump for the building. The NEPA process has also ensured that the public is involved with the entire process, by holding scoping meetings to disseminate information regarding the test well for the ground source heat pump, and the determination of whether or not it can meet specifications to work in the building.

In addition to the examples provided above, GSA has found that in many regions the NEPA review process and the expedited manner in which ARRA-funded projects are reviewed has helped to strengthen GSA's relationships with State Historic Preservation Offices. GSA has been working closely with SHPOs in various regions to complete Section 106 Consultations under the NHPA for renovations to historic buildings.

Furthermore, the nature of GSA's ARRA-Funded Projects has helped to improve communication and strengthen internal relationships within GSA. The majority of GSA's projects involve minor renovations and alterations, which have often been overlooked in the past since they tend to be ordinary CE projects. GSA's NEPA Specialists have expressed the need to build relationships in this area to ensure that they are notified of these types of minor projects and consulted in the event that scopes are changed or potential issues are identified. GSA has found that the ARRA-Funded Projects have helped to open the door in establishing communication lines and improving working relationships between all parties involved with renovation and alteration projects.

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